

Message Text

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S E C R E T SECTION 1 OF 6 MBFR VIENNA 0175

E.O. 11652: GDS
TAGS: PARM NATO MBFR
SUBJ: MBFR: INFORMAL SESSION WITH EASTERN REPRESENTATIVES OF
APRIL 4, 1978

1. BEGIN SUMMARY: IN THE APRIL 4, 1978 INFORMAL SESSION OF THE VIENNA TALKS, THE ALLIES WERE REPRESENTED BY THE CANADIAN, UK AND US REPS, AND THE EAST BY SOVIET REPS TARASOV AND SHUSTOV, POLISH REP STRULAK AND CZECHOSLOVAK REP KEBLUSEK. MILITARY ADVISORS WERE ALSO PRESENT.
2. IN THE SESSION, WESTERN REPS CRITICIZED THE EASTERN PROPOSAL OF 17 FEB 1976 FOR NOT MAKING ANY CHANGE IN THE OUTCOME FORESEEN BY THE ORIGINAL EASTERN REDUCTION PROPOSALS OF NOV 1973. EASTERN REPS SPOKE IN FAVOR OF THE EASTERN PROPOSAL OF EXCHANGING MANNING LEVEL PERCENTAGES. EASTERN REPS ANSWERED A NUMBER OF QUESTIONS POSED BY WESTERN REPS IN THE APRIL 3 SESSION. AIR FORCE MANPOWER DATA WAS EXCHANGED.

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3. EASTERN AIR FORCE MANPOWER DATA WAS AS FOLLOWS:

USSR	40,500
GDR	29,800
POLAND	67,300
CZECHOSLOVAKIA	44,700

4. CANADIAN REP LED OFF WITH STATEMENT THAT EASTERN REPS HAD THROUGH THEIR STATEMENTS IN PREVIOUS SESSIONS CONFIRMED THAT THE ONLY NEW ELEMENT AS REGARDS REDUCTIONS IN THE EASTERN FEB 1976 PROPOSAL AS COMPARED WITH ITS NOV 1973 PROPOSAL WAS THAT THERE WAS SOME INCREASE IN THE ARMAMENTS WHICH WOULD BE REDUCED IN THE FIRST STAGE. HOWEVER, THERE WAS NO CHANGE IN THE TOTAL AMOUNT OF ARMAMENTS WHICH WOULD BE REDUCED UNDER THE EAST'S OVERALL PROGRAM. THUS, THE FEB 1976 PROPOSAL DID NOT CHANGE IN THE LEAST THE MILITARY OUTCOME ENVISAGED BY THE INITIAL EASTERN PROPOSAL AND IT WAS CLEAR FOR THIS REASON THAT THE EAST'S FEB 1976 PROPOSAL COULD NOT BE ACCEPTED AS A RESPONSE TO THE WEST'S DEC 1975 PROPOSALS.

5. CZECHOSLOVAK REP SAID EASTERN PARTICIPANTS CONSIDERED EXCHANGE OF MANNING LEVEL PERCENTAGES WOULD HELP PARTICIPANTS TO COME TO A MUTUAL UNDERSTANDING ON FIGURES. SUCH AN EXCHANGE WAS NECESSARY FOR BOTH EAST AND WEST BECAUSE EVEN A SMALL ERROR IN DEFINING MANNING LEVELS COULD MEAN A LARGE ERROR IN ABSOLUTE FIGURES. IT WAS A COMMON PRACTICE TO DETERMINE MANNING LEVELS AS A PERCENTAGE OF AUTHORIZED STRENGTH. MANNING LEVELS OF THE FORCES IN THE REDUCTION AREA DIFFERED: (A) FOREIGN TROOPS WERE MAINTAINED IN PEACETIME AT A HIGHER LEVEL ALTHOUGH NOT AT A 100 PERCENT TOTAL, (B) THE FORCES DIRECTLY ADJACENT TO THE DIVIDING LINE BETWEEN EAST AND WEST HAD A FAIRLY HIGH PERCENTAGE OF MANNING LEVEL, (C) FORCES FURTHER BACK FROM THE DIVIDING LINE HAD A LOWER MANNING LEVEL. THE EAST WAS NOT
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CONTENDING THAT ALL FORMATIONS IN THE FORCES OF EACH INDIVIDUAL DIRECT PARTICIPANT WERE MAINTAINED AT THE SAME LEVEL, BUT DEVIATIONS WERE NOT GREAT. THE EAST WISHED TO REMIND THE WEST OF INTS PROPOSAL TO EXCHANGE MANNING LEVELS AND TO EXPRESS THE HOPE THAT WESTERN REPS WOULD AGREE T IT.

6. TARASOV THEN ANSWERED QUESTIONS POSED BY WESTERN REPS IN APRIL 3 SESSION. AIR FORCE DATA WAS EXCHANGED AND US REP ASKED A FEW ADDITIONAL QUESTIONS OF EASTERN REPS WHICH EAST INDICATED IT WOULD ANSWER AT A LATER SESSION.

7. IN VIEW OF THE INTEREST OF WASHINGTON AGENCIES IN DETAILS OF THE DISCUSSION WITH THE EAST OF THE NEW EASTERN DATA, WE ARE TRANSMITTING THE RECORD OF THE INFORMAL BY TELEGRAM, MINUS THE PRESENTATION BY CANADIAN REP WHICH IS BEING TRANSMITTED BY AIRGRAM. END SUMMARY

8. US REP WELCOMED PARTICIPANTS.

9. CANADIAN REP THEN MADE HIS PRESENTATION.

10. CZECHOSLOVAK REP SAID EASTERN REPS PROCEEDED FROM THE

FACT THAT NOW, WHEN A LARGE NUMBER OF DATA ON ARMED FORCES WERE
ALREADY AVAILABLE TO THE PARTICIPANTS, REAL CONDITIONS AND
POSSIBILITIES WERE ARISING TO ACHIEVE A MUTUAL UNDERSTANDING ON
THE ISSUE OF DETERMINING THE AMOUNT OF TROOPS TO BE REDUCED.
CERTAINLY, MUCH WOULD DEPEND IN THIS RESPECT ON A CORRECT AND
OBJECTIVE EVALUATION OF THE MILITARY MANPOWER WHICH TOOK INTO
ACCOUNT DIFFERENCES IN THE ORGANIZATIONAL STRUCTURE AND IN THE
PRINCIPLES OF THEIR ACTUAL MAINTENANCE IN PEACETIME. AS WAS
KNOWN, THE EASTERN PARTICIPANTS, SEEKING TO MAKE THE DATA
DISCUSSION WELL FOUNDED AND BUSINESSLIKE, HAD SUGGESTED THAT
DATA ON MANNING LEVELS OF FORCES SHOULD BE EXCHANGED ON A BASIS
OF RECIPROCITY. EASTERN REPS HAD CONSIDERED AND CONTINUED TO
CONSIDER THAT SUCH AN EXCHANGE WOULD HELP PARTICIPANTS TO
COME TO A MUTUAL UNDERSTANDING ON FIGURES AND WOULD PERMIT EACH
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OF THE STATES NOT ONLY ADDITIONALLY TO CLARIFY THE DATA
ON ITS OWN FORCES, BUT ALSO TO MAKE PRECISE ITS ESTIMATES
OF THE FORCES OF THE OTHER COUNTRIES.

11. CZECHOSLOVAK REP CONTINUED THAT MANNING LEVEL DATA WAS
NECESSARY FOR BOTH WESTERN AND EASTERN REPRESENTATIVES.
IT WAS NOT LIKELY THAT ANYONE WOULD DENY THE FACT THAT

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EVEN A SMALL ERROR IN DEFINING THE OVERALL PERCENTAGE OF THE MANNING LEVEL OF FORCES OF ONE OF THE STATES MIGHT APPEAR AS A LARGE ERROR IN TERMS OF ABSOLUTE FIGURES ON THE NUMERICAL STRENGTH OF THOSE FORCES. A MANNING LEVEL WAS OF PRINCIPLED IMPORTANCE FOR DEFINING THE ACTUAL STRENGTH OF ARMED FORCES. IT WAS A COMMON PRACTICE AT ALL TIMES INCLUDING PEACETIME THAT NUMERICAL STRENGTH WAS DETERMINED BY A CERTAIN PERCENTAGE OF MANNING IN RELATION TO THE AUTHORIZED STRENGTH. THIS PERCENTAGE SHOWED THE REAL FACTUAL STRENGTH OF FORCES AS OF A SPECIFIC DATE. IN THIS RESPECT, IT WAS UNLIKELY THAT ANYONE WOULD DENY THAT A KNOWLEDGE OF A PERCENTAGE OF A FORCE MANNING COULD PROVIDE MUCH MORE OPPORTUNITY FOR COMING TO AN UNDERSTANDING ON FIGURES THAN, SAY, THE DIVISION OF FORCES INTO LARGE FORMATIONS AND OTHER THAN LARGE FORMATIONS.

12. CEZCHOSLOVAK REP CONTINUED THAT IT WAS PRECISELY FOR THIS REASON THAT EASTERN PARTICIPANTS HAD PROPOSED TO EXCHANGE THE PERCENTAGE OF FORCE MANNING IN THE COURSE OF
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ADDITIONAL DATA DISCUSSION. AS FAR BACK AS THE PREVIOUS YEAR, EASTERN PARTICIPANTS HAD NOTED THAT THE ARMED FORCES OF STATES ACTUALLY DEPLOYED AND CONFRONTING EACH OTHER IN CENTRAL EUROPE WERE AT PRESENT ORGANIZED AND MAINTAINED IN A DIFFERENT WAY. OWING TO A NUMBER OF KNOWN CIRCUMSTANCES, FOREIGN TROOPS WERE MAINTAINED IN PEACETIME AT A HIGHER MANNING LEVEL. BUT EVEN THESE TROOPS WERE NOT AS A RULE FILLED TO 100 PERCENT OF THE AUTHORIZED STRENGTH. ANOTHER CATEGORY INCLUDED THE ARMED FORCES OF STATES WHOSE TERRITORY WAS DIRECTLY ADJACENT TO THE LINE DIVIDING THE TWO GROUPINGS. THE FORCES OF THESE COUNTRIES ALSO HAD A FAIRLY HIGH PERCENTAGE OF MANNING LEVEL. FINALLY, THE THIRD GROUP COVERED ARMED FORCES OF THE STATES WHICH LAY A LITTLE FURTHER FROM THE ALREADY-MENTIONED DIVIDING LINE. THE PERCENTAGE OF MANNING LEVELS OF THESE ARMIES WAS OF COURSE LOWER. ALL THESE PECULIARITIES MUST NECESSARILY BE TAKEN INTO ACCOUNT IN CONSIDERING THE STRENGTH OF THE ARMED FORCES.

13. CZECHOSLOVAK REP SAID THAT, IN SPEAKING OF AN OVERALL MANNING LEVEL OF FORCES, EASTERN REPS DID NOT MEAN TO SAY THAT ALL FORMATIONS AND UNITS WERE MANNED ABSOLUTELY EQUALLY. SOME DEVIATIONS TO EITHER SIDE OCCURRED. BUT THEY WERE AS A RULE VERY INSIGNIFICANT AND PLAYED NO ROLE IN COUNTING THE OVERALL STRENGTH OF FORCES OF STATES SUBJECT TO REDUCTIONS.

14. CZECHOSLOVAK REP SAID THAT, IN THE PRESENT SESSION, EASTERN REPS WISHED ONCE AGAIN TO REMIND WESTERN REPS OF THE IMPORTANCE OF THE EASTERN PROPOSAL TO EXCHANGE ON A RECIPROCAL BASIS DATA ON MANNING LEVELS OF THE ARMED FORCES OF STATES AS OF JANUARY 1, 1976, AND TO EXPRESS THEIR HOPE THAT WESTERN REPS WOULD AGREE TO THIS PROPOSAL.

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15. US REP SAID WESTERN REPS DID NOT PLAN TO MAKE ANOTHER GENERAL STATEMENT. IN THE LAST SESSION, WESTERN REPS HAD ASKED A NUMBER OF QUESTIONS ABOUT EASTERN FORCES. IF IT WERE CONVENIENT, PERHAPS THE EAST COULD NOW ANSWER THESE QUESTIONS. TARASOV SUGGESTED THAT AIR FORCE DATA BE EXCHANGED FIRST. US REP SAID PARTICIPANTS HAD BEEN DISCUSSING GROUND FORCES. IT SEEMED TO HIM MORE CONVENIENT TO GET THE OPEN QUESTIONS ANSWERED AND THEN TO EXCHANGE AIR FORCE DATA. TARASOV AGREED.

16. TARASOV SAID THE EAST HAD BEEN ASKED ELEVEN QUESTIONS IN THE APRIL 3 SESSION. THEY HAD REPLIED TO ONE QUESTION IN THAT SESSION. NOW HE WOULD REPLY TO THE REMAINING TEN QUESTIONS.

17. TARASOV SAID, IN THE APRIL 3 SESSION, THE UK REP HAD ASKED, IN WHICH OF THE TWO GROUPS OF FIGURES--MAJOR FORMATIONS OR OTHERS--DID EASTERN DIRECT PARTICIPANTS COUNT THE PERSONNEL IN THOSE SUBUNITS, UNITS AND FORMATIONS OF THEIR GROUND FORCES WHICH WERE NOT COMMITTED TO OR ASSIGNED TO THE WARSAW TREATY ORGANIZATION? HAD THESE PERSONNEL BEEN ALLOCATED TO THE SAME CATEGORIES BY EACH OF THE EASTERN DIRECT PARTICIPANTS?

18. TARASOV SAID THE ANSWER TO THIS QUESTION WAS THAT THE PERSONNEL OF UNITS, SUBUNITS AND FORMATIONS WHICH WERE NOT ASSIGNED TO THE WARSAW TREATY COMMAND HAD BEEN DIVIDED BY EACH DIRECT PARTICIPANT INTO TWO CATEGORIES, DEPENDING ON THEIR SUBORDINATION. THAT IS, THOSE UNITS, SUBUNITS AND FORMATIONS WHICH WERE SUBORDINATE TO MILITARY DISTRICTS WERE INCLUDED IN MAJOR FORMATIONS AND THOSE WHICH WERE SUBORDINATED TO THE MINISTRY OF DEFENSE WERE INCLUDED IN FORCES OTHER THAN THOSE IN MAJOR FORMATIONS. AT THE SAME TIME, AS EASTERN REPS HAD STATED EARLIER, THE PARTTIME PERSONNEL OF UNITS OF THE TERRITORIAL DEFENSE OF THE POLISH PEOPLES' REPUBLIC WERE NOT INCLUDED IN COUNTING

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AT ALL.

19. TARASOV SAID THE SECOND WESTERN QUESTION HAD BEEN POSED BY THE CANADIAN REP. IT WAS AS FOLLOWS: AT THE LAST MEETING ON MARCH 16, AMB TARASOV HAD SAID THAT PERSONNEL OF THE SOVIET GROUPS OF FORCES STATIONED IN POLAND AND CZECHOSLOVAKIA WHO WERE IN SUBUNITS OF CENTRAL SUBORDINATION HAD BEEN INCLUDED IN THE CATEGORY OF PERSONNEL NOT IN MAJOR FORMATIONS. COULD EASTERN REPS TELL THE WEST PRECISELY WHAT THE TERM QUOTE CENTRAL SUBORDINATION UNQUOTE MEANT? WESTERN REPS ALSO WOULD LIKE THE EASTERN DEFINITION OF THE TERM QUOTE SUBUNIT UNQUOTE. WERE THERE ANY CENTRALLY SUBORDINATED SOVIET PERSONNEL IN THE GDR?

20. TARASOV SAID THIS QUESTION CONTAINED THREE SUBQUESTIONS. THE ANSWER TO THE FIRST QUESTION WAS, BY THE TERM QUOTE UNITS AND SUBUNITS OF CENTRAL SUBORDINATION UNQUOTE EASTERN REPS MEANT THOSE UNITS AND SUBUNITS WHICH WERE NOT ASSIGNED TO THE SOVIET ARMIES OR GROUPS OF FORCES AND WHICH WERE DIRECTLY SUBORDINATED TO THE USSR MINISTRY OF DEFENSE. FOR EXAMPLE,
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SOME SIGNAL SUBUNITS AND ENGINEER SUBUNITS. BY THE TERM QUOTE SUBUNIT UNQUOTE, EASTERN REPS MEANT SUBUNITS OF THE PLATOON, COMPANY, BATTALION OR ARTILLERY BATTALION TYPE OR THEIR EQUIVALENTS. AMONG THE SUBUNITS OF SOVIET FORCES STATIONED ON THE TERRITORY OF THE GDR, AS WAS CLEAR FROM WHAT HAD JUST BEEN SAID, THERE WERE SOME SUBUNITS OF CENTRAL SUBORDINATION WHOSE PERSONNEL HAD BEEN INCLUDED IN THE SECOND CATEGORY.

21. TARASOV SAID THE THIRD WESTERN QUESTION, PRESENTED BY CANADIAN REP, HAD BEEN THAT AMB TARASOV HAD ALSO SAID ON MARCH 16 THAT THE EAST'S FIGURE FOR SOVIET GROUND FORCE PERSONNEL IN MAJOR FORMATIONS, INCLUDED THE PERSONNEL OF ALL THE FORMATIONS, UNITS, AND SUBUNITS SUBORDINATE TO THE ARMIES OF THE SOVIET GROUP OF FORCES STATIONED IN THE TERRITORY OF THE GDR. WESTERN REPS WOULD LIKE TO KNOW IF THOSE PERSONNEL OF THE GROUP OF SOVIET FORCES WHOM THE EAST HAD COUNTED IN ITS FIGURE FOR MAJOR FORMATIONS CONSISTED ONLY OF THE PERSONNEL OF FORMATIONS AND UNITS SUBORDINATE TO THE SOVIET ARMIES THERE IN THE GDR. THAT IS, IN WHICH CATEGORY HAD THE EAST INCLUDED THE PERSONNEL OF FORMATIONS AND UNITS DIRECTLY SUBORDINATE TO COMMAND OF THE SOVIET GROUP OF FORCES IN THE GDR BUT NOT INCLUDED IN THE SOVIET ARMIES IN THE GDR?

22. TARASOV SAID THE ANSWER TO THIS QUESTION WAS THAT PERSONNEL OF THE SOVIET GROUP OF FORCES IN THE GDR WHICH THE EAST HAD INCLUDED IN THE FIGURE FOR STRENGTH OF MAJOR FORMATIONS COVERED NOT ONLY PERSONNEL OF FORMATIONS AND UNITS SUBORDINATE TO SOVIET ARMIES. AS EASTERN REPS HAD ALREADY STATED, THE CATEGORY OF MAJOR FORMATIONS ALSO INCLUDED THE PERSONNEL OF THE ARTILLERY DIVISION. PERSONNEL OF SMALL UNITS AND SUBUNITS DIRECTLY SUBORDINATE TO THE COMMAND OF THE JUST-MENTIONED GROUP OF FORCES AND NOT ASSIGNED TO THE ARMIES WERE INCLUDED BY THE EAST IN THE CATEGORY OF PERSONNEL OF OTHER THAN MAJOR FORMATIONS.

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23. TARASOV SAID THE FOURTH WESTERN QUESTION, ALSO FROM CANADIAN REP, HAD BEEN THAT WESTERN REPS WERE NOT QUITE CLEAR IN THEIR UNDERSTANDING OF THE EAST'S ANSWER TO ONE OF THE WEST'S INITIAL QUESTIONS. THE QUESTION, WHICH HAD BEEN ASKED ON MARCH 15, WAS QUOTE DO THE FIGURES FOR GROUND FORCE PERSONNEL IN MAJOR FORMATIONS OF THE GDR, OF POLAND, AND OF CZECHOSLOVAKIA INCLUDE, IN EACH CASE, THE PERSONNEL OF ALL UNITS AND COMMANDS SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS OF THESE COUNTRIES? UNQUOTE. IN HIS REPLY ON MARCH 16, AMB TARASOV HAD SAID QUOTE THE FIGURES FOR THE STRENGTH OF THE FORCES OF THE GERMAN DEMOCRATIC REPUBLIC, POLISH PEOPLES' REPUBLIC AND CZECHOSLOVAK SOCIALIST REPUBLIC INCLUDED THE PERSONNEL OF

ALL UNITS AND COMMANDS SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS OF THESE COUNTRIES UNQUOTE. WESTERN REPS ASSUMED AMB TARASOV HAD MEANT THAT ALL SUCH PERSONNEL WERE INCLUDED IN THE FIGURES FOR MAJOR FORMATIONS, BUT THE WEST WOULD LIKE EASTERN REPS TO CONFIRM THIS.

24. TARASOV SAID THAT, IN REPLY TO THIS QUESTION, EASTERN REPS CONFIRMED THAT THE PERSONNEL OF ALL UNITS AND COMMANDS SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS OF THE GDR, POLISH PEOPLES' REPUBLIC AND CZECHOSLOVAK SOCIALIST REPUBLIC HAD BEEN INCLUDED IN THE FIGURES FOR MAJOR FORMATIONS, THAT IS, IN THE FIRST CATEGORY.

25. TARASOV SAID THE WEST'S FIFTH QUESTION, AS ASKED BY US REP, HAD BEEN THAT, ON JULY 15, 1977, AMB TARASOV HAD STATED THAT QUOTE PERSONNEL OF THE UNITS AND SUBUNITS SUPPORTING MORE THAN ONE BRANCH OF THE ARMED FORCES, FOR EXAMPLE, THE GROUND AND AIR FORCES, HAD BEEN INCLUDED IN

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GROUND FORCE MANPOWER UNQOTE. WESTERN REPS WOULD LIKE TO KNOW IN WHICH CATEGORY OF GROUND FORCE MANPOWER, MAJOR FORMATIONS OR OTHER, THE EAST HAD COUNTED SUCH PERSONNEL. AND IN WHICH CATEGORY HAD THE FORMATIONS, UNITS OR SUBUNITS WHOSE FUNCTION WAS TO SUPPORT GROUND, AIR AND NAVAL FORCES TOGETHER BEEN COUNTED?

26. TARASOV SAID IT SEEMED TO EASTERN REPS THAT THE US REP HAD IN ACTUALITY REFERRED TO THE EAST'S STATEMENT OF JULY 5 RATHER THAN THAT OF JULY 15. NEVERTHELESS, THE EASTERN REPLY WAS THAT PERSONNEL OF UNITS AND SUBUNITS SUPPORTING MORE THAN ONE BRANCH OF THE ARMED FORCES HAD BEEN ALLOCATED BY THE EAST BETWEEN THE TWO CATEGORIES IN ACCORDANCE WITH THE PRINCIPLE WHICH HE HAD ALREADY MENTIONED. THAT IS, THE PRINCIPLE OF SUBORDINATION. THIS MEANT THAT PERSONNEL OF SUCH UNITS AND SUBUNITS WHICH WERE ASSIGNED TO THE ARMIES, GROUPS OF FORCES AND MILITARY DISTRICTS HAD BEEN INCLUDED IN THE FIRST CATEGORY. THE PERSONNEL OF SIMILAR UNITS AND SUBUNITS WHICH WERE DIRECTLY SUBORDINATE

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TO THE MINISTRY OF DEFENSE OF THE GDR, POLISH PEOPLES' REPUBLIC, SOVIET UNION AND CEZCHOSLOVAKIA AND TO THE HEAD-QUARTERS OF THE SOVIET GROUP OF FORCES IN THE GDR HAD BEEN INCLUDED IN THE SECOND CATEGORY, WITH THE EXCEPTION OF THE PART-TIME PERSONNEL OF THE UNITS OF TERRITORIAL DEFENSE OF THE POLISH PEOPLES' REPUBLIC, WHO HAD NOT BEEN COUNTED.

27. TARASOV SAID THE WEST'S SIXTH QUESTION, AGAIN FROM THE US REP, HAD BEEN, DID THE PERSONNEL OF PIPELINE UNITS FALL INTO THE SAME CATEGORY INTO WHICH THE EAST HAD COUNTED PERSONNEL WHO SERVED MORE THAN ONE BRANCH OF SERVICE AND WHOM THE EAST HAD COUNTED AS GROUND FORCE MANPOWER.

28. TARASOV SAID THE ANSWER TO THIS QUESTION WAS THAT THE PERSONNEL OF THE PIPELINE UNITS HAD BEEN INCLUDED BY THE EAST IN THE STRENGTH OF THE GROUND FORCES AND COUNTED AS PERSONNEL OTHER THAN THOSE IN MAJOR FORMATIONS.

29. TARASOV SAID THAT THE WEST'S SEVENTH QUESTION, WHICH HAD ALSO BEEN POSED BY US REP, WAS THAT, ON MARCH 1, 1977, THE POLISH REP HAD SAID THAT QUOTE THE VOYEVODSTVO MILITARY STAFFS OF THE POLISH PEOPLES' REPUBLIC WERE COMPOSED OF SERVICEMEN BELONGING TO THE PROFESSIONAL STAFF OF THE POLISH TERRITORIAL FORCES. FOR THIS REASON, THEY HAD BEEN INCLUDED BY EASTERN PARTICIPANTS IN COUNTING THE NUMERICAL STRENGTH OF WARSAW TREATY ARMED FORCES UNQUOTE. WESTERN REPS WOULD LIKE TO KNOW IN WHICH OF THE TWO CATEGORIES OF POLISH MILITARY PERSONNEL THE PERSONNEL OF VOYEVODSTVO MILITARY STAFFS HAD BEEN INCLUDED.

30. TARASOV SAID THE ANSWER TO THIS QUESTION WAS THAT THE VOYEVODSTVO MILITARY STAFF OF THE POLISH PEOPLES' REPUBLIC WERE ASSIGNED TO MILITARY DISTRICTS. FOR THIS REASON,

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THEY HAD BEEN INCLUDED BY THE EAST IN THE STRENGTH OF FORCES IN MAJOR FORMATIONS.

31. TARASOV SAID THE EIGHTH WESTERN QUESTION, POSED BY US REP, WAS, IN WHICH CATEGORY OF GROUND FORCE MANPOWER OF POLAND, CZECHOSLOVAKIA AND GDR HAD EASTERN PARTICIPANTS INCLUDED PERSONNEL WORKING IN DEPOTS, CENTRAL STORAGE FACILITIES AND ADMINISTRATIVE CENTERS?

32. TARASOV SAID THE ANSWER TO THIS QUESTION WAS THAT THE PERSONNEL OF THE GROUND FORCES OF THE GDR, POLAND AND CZECHOSLOVAKIA WORKING IN DEPOTS AND STORAGE FACILITIES OF CENTRAL SUBORDINATION AND IN ADMINISTRATIVE CENTERS HAD BEEN INCLUDED BY THE EAST IN THE STRENGTH OF THE FORCES OF THESE COUNTRIES OTHER THAN THOSE IN MAJOR FORMATIONS.

33. TARASOV SAID THE NINTH WESTERN QUESTION, POSED BY THE US REP, WAS, IN WHICH CATEGORY OF GROUND FORCE MANPOWER HAD THE RAILWAY CONSTRUCTION AND ENGINEERING CONSTRUCTION TROOPS OF POLAND, CZECHOSLOVAKIA, AND GDR BEEN COUNTED?

34. TARASOV SAID THE ANSWER TO THIS QUESTION WAS THAT RAILWAY CONSTRUCTION AND ENGINEERING CONSTRUCTION UNITS OF THE GDR, POLAND AND CZECHOSLOVAKIA WHICH WERE ASSIGNED TO MILITARY DISTRICTS HAD BEEN INCLUDED IN FIGURES FOR THE OVERALL STRENGTH OF FORCES IN MAJOR FORMATIONS. SMILILAR UNITS SUBORDINATED TO THE MINISTRIES OF DEFENSE OF THESE COUNTRIES HAD BEEN INCLUDED IN THE CATEGORY OF FORCES OTHER THAN THOSE IN MAJOR FORMATIONS, WITH THE EXCEPTION OF PART-TIME PERSONNEL OF UNITS OF TERRITORIAL DEFENSE OF THE POLISH PEOPLES' REPUBLIC, WHO WERE NOT COUNTED.

35. TARASOV SAID THE TENTH QUESTION PUT BY US REP IN THE APRIL 3 SESSION, HAD DEALT WITH CLARIFICATION OF THE STATUS OF CERTAIN DIVISIONS OF THE USSR AND POLAND. EASTERN REPS HAD REPLIED TO THIS QUESTION ON APRIL 3.

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36. TARASOV SAID THE LAST WESTERN QUESTION HAD ALSO

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BEEN PUT BY US REP. IT WAS THAT, ON FEB 15, 1977, WESTERN REPS
HAD GIVEN EASTERN REPS A LIST OF THOSE TYPES OF UNITS, FORMATIONS
AND COMMANDS WHICH EASTERN REPS HAD EARLIER DESCRIBED AS NOT
FALLING UNDER THE CATEGORIES OF WHAT EASTERN REPS CALL COMBAT,
COMBAT SUPPORT, AND COMBAT SERVICE SUPPORT. WESTERN REPS WOULD
LIKE TO KNOW IN WHICH OF THE TWO CATEGORIES OF GROUND FORCE
MANPOWER EACH INDIVIDUAL EASTERN DIRECT PARTICIPANT HAD
COUNTED ITS PERSONNEL WHO PERFORMED THE FUNCTIONS LISTED ON
THIS LIST.

LIST GIVEN TO EASTERN REPS IN APRIL 3 INFORMAL SESSION

1. PERFORMING GUARD DUTY FOR DEPOTS, BASES, AND MILITARY
INSTALLATIONS.
2. ASSIGNED TO FIRE BRIGADES FOR GARRISONS, BASES, AND DEPOTS.
3. IN MAINTENANCE ENTERPRISES NOT BELONGING TO UNITS
(VOYSKA) BUT SEPARATE FROM THEM.

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4. IN MILITARY TRADE ORGANIZATIONS SUCH AS COMMISSARIES
AND POST EXCHANGES OR CANTEENS.
5. IN CONSTRUCTION UNITS CONCERNED WITH INFRASTRUCTURE SUCH
AS ROAD, BRIDGE AND AIRFIELD CONSTRUCTION UNITS AND

ENTERPRISES.

6. IN CENTRAL MEDICAL SERVICES.

7. IN MILITARY TRANSPORTATION SERVICES.

8. ASSIGNED TO EXECUTIVE AND ADMINISTRATIVE BODIES FOR
TERRITORIAL FORCES.

9. IN MILITARY POST OFFICES AND MILITARY POSTAL SERVICES.

10. IN MILITARY TOPOGRAPHICAL SERVICES.

11. WORKING AS CLERKS, CASHIERS, CLEANING AND MAINTAINING
BUILDINGS, HEATING FACILITIES.

12. EMPLOYED IN OFFICES' CLUBS, SOLDIERS' CLUBS, VARIOUS KINDS
OF ARTISTIC ENSEMBLES AND ORCHESTRAS (NOT MILITARY BANDS),
ATHLETIC GROUPS, AND RECREATIONAL ORGANIZATIONS.

37. TARASOV SAID THE ANSWER TO THIS QUESTION WAS THAT THE
ORGANIZATIONS AND SERVICES ENUMERATED IN THE LIST WHICH
WESTERN REPS HAD GIVEN EASTERN REPS ON FEB 15, 1977 WERE FOUND
BOTH IN THE FIRST AND SECOND CATEGORIES. THE CRITERION FOR
DIVIDING PERSONNEL OF SUCH ORGANIZATIONS AND SERVICES BETWEEN
THE FIRST AND THE SECOND CATEGORIES WAS THEIR SUBORDINATION.
THAT IS, THE PERSONNEL OF ORGANIZATIONS AND SERVICES ASSIGNED
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TO ARMIES, MILITARY DISTRICTS OR GROUPS OF FORCES HAD BEEN INCLUDED
IN THE FIRST CATEGORY. PERSONNEL OF ORGANIZATIONS AND SERVICES
SUBORDINATED TO THE MINISTRIES OF DEFENSE AND TO THE HEADQUARTERS
OF THE SOVIET GROUP OF FORCES IN THE GDR HAD BEEN INCLUDED
IN THE STRENGTH OF MILITARY PERSONNEL OTHER THAN THOSE IN MAJOR
FORMATIONS.

38. TARASOV SAID THIS WAS THE LAST OF THE WESTERN QUESTIONS;
THE EAST HAD NO MORE QUESTIONS ASKED BY THE WEST.

39. US REP SAID HE HAD JUST A FEW FOLLOW-UP QUESTIONS:
COULD EASTERN REPS TELL WESTERN REPS WHAT WERE PART-TIME
SOLDIERS OF THE UNITS OF POLISH TERRITORIAL DEFENSE? WHAT DID
THE TERM QUOTE PART-TIME UNQUOTE MEAN?

40. US REP SAID HE ALSO HAD A FURTHER QUESTION RELATING TO
A PRIOR ANSWER WHICH TARASOV HAD GIVEN ON MARCH 16. ON
MARCH 16, IN ANSWERING A WESTERN QUESTION REGARDING WHETHER
THERE WERE ANY DIVISIONS WHOSE PERSONNEL HAD NOT BEEN INCLUDED
IN THE EASTERN FIGURES FOR PERSONNEL OF MAJOR FORMATIONS,
AMB TARASOV HAD SAID THAT THE PERSONNEL OF ALL

WARSAW TREATY DIVISIONS AND QUOTE EQUIVALENT

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ACTION ACDA-12

INFO OCT-01 ISO-00 ACDE-00 CIAE-00 EUR-12 H-01 INR-10
IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-05
SP-02 SS-15 ICA-11 TRSE-00 NSC-05 /094 W
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P R 051306Z APR 78
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TO SECSTATE WASHDC PRIORITY 2719
SECDEF WASHDC
INFO USMISSION USNATO
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE
USCINCEUR

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FORMATIONS UNQUOTE HAD BEEN INCLUDED BY THE EAST IN THE
CATEGORY OF MAJOR FORMATIONS. WESTERN REPS WOULD LIKE
EASTERN REPRESENTATIVES TO EXPLAIN WHAT WAS MEANT BY THE
TERM QUOTE EQUIVALENT FORMATIONS UNQUOTE. HAD THE PER-
SONNEL OF ANY SUCH UNITS BEEN INCLUDED IN THE CATEGORY OF
MAJOR FORMATIONS? IF SO, WHAT KIND OF UNITS HAD BEEN
INCLUDED?

41. UK REP SAID WESTERN PARTICIPANTS WERE PREPARED AT THIS TIME
TO PROCEED TO THE EXCHANGE OF DATA ON AIR FORCE MANPOWER. THEY
UNDERSTOOD OF COURSE, THAT, IN THE EXCHANGE ABOUT TO TAKE PLACE,
THE SIDES WOULD PRESENT THEIR DATA IN A FORM WHICH EACH OF
THE SIDES DEEMED MOST EXPEDIENT FOR ITSELF. THE DATA WHICH
WESTERN PARTICIPANTS WOULD TABLE, FOR THEIR PART, WAS AS
REGARDS MAJOR FORMATIONS IN ACCORDANCE WITH THE FORMULA
STATED BY THE US REPRESENTATIVE AT THE NOVEMBER 22 INFORMAL
SESSION. UK REP THEREFORE, PRIOR TO THE TABLING OF WESTERN
AIR FORCE MANPOWER DATA, WISHED TO RECALL THE FORMULA WESTERN
REPS HAD STATED AT THE NOVEMBER 22 INFORMAL SESSION: QUOTE THE
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DEFINITION OF MAJOR FORMATIONS USED BY THE WEST TO PRESENT ITS DATA ON AIR FORCE MANPOWER IN MAJOR FORMATIONS WOULD BE: ALL PERSONNEL ASSIGNED TO TACTICAL AIR COMMANDS AND TO TACTICAL AIR FORCES UNQUOTE. UK REP SAID HE HAD MADE THIS POINT IN ORDER TO EXPLAIN THE CRITERIA THE WEST HAD USED TO ALLOCATE PERSONNEL TO MAJOR FORMATIONS.

42. DRAWING ON NAC GUIDANCE, UK REP PRESENTED THE FOLLOWING DATA ON WESTERN AIR FORCE MANPOWER AS OF JANUARY 1, 1976:

1. OVERALL FIGURE OF AIR FORCE MANPOWER

A. IN MAJOR FORMATIONS

(TACTICAL AIR COMMANDS, TAC OR TACTICAL
AIR FORCES, TAFS) 102,000

B. OTHER THAN IN MAJOR FORMATIONS 87,500

TOTAL 189,500

2. AIR FORCE PERSONNEL IN MAJOR FORMATIONS

NL PERSONNEL IN TAC/TAFS 11,000

UK PERSONNEL IN TAC/TAFS 8,500

GE IN TAC/TAFS 52,500

BE IN TAC/TAFS 11,000

US PERSONNEL IN TAC/TAFS 19,000

TOTAL 102,000

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3. OTHER ACTIVE DUTY AIR FORCE PERSONNEL

A. ON THE STAFF OF MULTILATERAL HEADQUARTERS 2,500

B. OTHERS

OTHER NL PERSONNEL 6,500

OTHER UK PERSONNEL 1,000

OTHER GE PERSONNEL 56,000

OTHER BE PERSONNEL 9,000

OTHER US PERSONNEL 11,000

OTHER CA PERSONNEL 1,500

TOTAL 85,000

43. POLISH REP SAID EASTERN REPS DID NOT ACCEPT WESTERN USE OF THE TERM QUOTE GERMAN UNQUOTE AS THE SOLE DESIGNATION TO BE USED IN APPLICATION TO FRG FORCES. WESTERN REPS SHOULD USE THE TERM QUOTE FRG UNQUOTE TO AVOID CONFUSION.

44. POLISH REP SAID HE WOULD NOW PRESENT FIGURES ON THE AIR FORCE MANPOWER OF THE WARSAW TREATY STATES' DIRECT PARTICIPANTS. THE NUMERICAL STRENGTH OF AIR FORCE MANPOWER FOR EACH DIRECT PARTICIPANT AS OF 1 JANURY 1976 WAS AS FOLLOWS:

USSR	40,500
GDR	29,800
POLAND	67,300
CZECHOSLOVAKIA	44,700

45. US REP SAID, FOR CONFIRMATION, HE WOULD LIKE TO ASK THE FOLLOWING QUESTION: DID THE FIGURES FOR PERSONNEL IN MAJOR FORMATIONS OF POLAND, CZECHOSLOVAKIA AND THE GDR INCLUDE PERSONNEL OF ANY UNITS AND FORMATIONS DIRECTLY SUBORDINATE TO MINISTRIES OF DEFENSE OR TO SOME OTHER HEAD-QUARTERS OR COMMAND HIGHER THAN MILITARY DISTRICT HEADQUARTERS?

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EASTERN REPS INDICATED THEY WOULD ANSWER THIS QUESTION LATER.

46. THISSESSION WAS CONCLUDED. IT WAS AGREED TO HOLD THE NEXT SESSION ON APRIL 11. THE EAST WILL BE HOST. RESOR

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ALLIANCE, MEETINGS, MUTUAL FORCE REDUCTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 05 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978MBFRV00175
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780147-0205
Format: TEL
From: MBFR VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780490/aaaacyqf.tel
Line Count: 798
Litigation Code IDs:
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Litigation History:
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Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 15
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 13 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3069586
Secure: OPEN
Status: NATIVE
Subject: MBFR: INFORMAL SESSION WITH EASTERN REPRESENTATIVES OF APRIL 4, 1978
TAGS: PARM, NATO, MBFR
To: STATE DOD
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/d50eeeb5-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014